PLAN FOR SERVICE

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INTRODUCTION

Government Code Section 56653 requires that a Plan for Service in narrative form must be submitted with the application for a reorganization, annexation, or detachment. This plan must respond to each of the following questions and be signed and certified by an official of the annexing agency or agencies.

- A description of the level and range of each service to be provided to the affected territory.
- 2. An indication of when the service can be feasibly extended to the affected territory.
- 3. An identification of any improvement or upgrading of structures, roads, water, or sewer facilities, other infrastructure, or other conditions the affected agency would impose upon the affected territory.
- 4. The estimated cost of extending the service and a description of how the service or required improvements will be financed. A discussion of the sufficiency of revenues for anticipated service extensions and operations is also required.
- 5. An indication of whether the annexing territory is, or will be, proposed for inclusion within an existing or proposed improvement zone/district, redevelopment area, assessment district, or community facilities district.
- 6. If retail water service is to be provided through this change, provide a description of the timely availability of water for projected needs within the area based upon factors identified in Government Code Section 65352.5 (as required by Government Code Section 56668(k).

5.1 A description of the level and range of service to be provided to the affected territory.

General Background Information

The San Bernardino County Consolidated Fire District (County Fire Department) is a full service fire department serving San Bernardino County. The County Fire Department operates 67 fire stations throughout the county and protects an area of over 16,000 square miles. The department currently manages and directs the activities of twenty-seven district operations, five ambulance enterprise operations. These districts serve some 64 unincorporated communities and the cities of Fontana, Grand Terrace and the town of Yucca Valley. In addition, three cities contract with the County Fire Department: the cities of Adelanto, Hesperia, and Needles.

The department provides fire suppression, emergency medical services (paramedic and non-paramedic), ambulance services, technical rescue including water borne, flooding and mudslide, and winter rescue operations. Additionally, the department provides responses to hazardous materials incidents with the technical expertise and specialized equipment to mitigate the effects of a toxic incident and is the lead agency in the event of a terrorist or Weapons of Mass Destruction (WMD) incident for rescue and medical services. The department also provides community safety services for fire prevention, plans review, community development support, household hazardous waste, and fire investigation. The field functions are supported by a countywide management effort including business practices, human resources, financial and accounting services, vehicle service and support, and equipment warehousing and distribution. The various divisions are presented on the following pages.

Executive Management

The current executive management structure of County Fire consists of a Fire Chief, Deputy Fire Chief (unfunded), two Assistant Chiefs (Operations and Administration), an Executive Secretary III, a Staff Analyst II, a Clerk III, five Division Chiefs (four field divisions, training division). The executive management also includes five Division Managers (Fire Marshal, Fiscal Services, Information Services, Office of Emergency Services, and Human Resources), one Support Services Manager and one Public Information Officer. The parent District will fund these positions from within its budget, as currently in place.

Operations

The Operations Section comprises the largest element of the County Fire Department. The Assistant Chief of Operations oversees the day-to-day activities of the four field divisions (Valley, North Desert, South Desert, and Mountain) who

manage 8 battalions and 67 fire stations. The protectorate area is just over

16,000 square miles and encompasses the most diverse topography of the western United States with a population of over 600,000. not includina vacationers. travelers, or workers who commute into the area. All Fire Stations will be assigned to an Improvement District along suppression staffing, clerical staff and operational cost (staffing details found in schedule of personnel).



Training and Safety Division

County Fires' training center, located at the San Bernardino International Airport (formerly Norton AFB) is an accredited regional training facility for all aspects of fire and rescue training. Currently under construction is the first, Federal Aviation

Administration (FAA) funded, western region Aircraft Firefighting and Rescue facility, which will be managed and operated by the San Bernardino County Regional Training Center JPA, of which County Fire is a member. The current staffing of the Training and Safety Division is one Division Chief, one Battalion Chief, one Administrative Secretary II, 7 Fire Captains, and one EMS Training Officer. The



Training Division's current staffing will continue to support the newly created Fire Department and its Improvement District's. The parent District will fund the Division Chief and Battalion Chief positions. All other positions cost will be allocated to each Improvement District based on their number of fulltime suppression personnel staffing.

Support Services

The Support Services Division is managed by a Support Services Manager that oversees the operations of three support functions; Vehicle Services, Warehouse Service Center and Facilities Maintenance. This position will be funded by the parent District.

The Vehicle Services Section, a function of Support Services, operates from a full service



facility adjacent to the training facility. The vehicle shop can manufacture and/or repair all makes and models of fire equipment from engine companies to fire boats and rescue Snow-Cat. The shop staffing includes one Vehicle

Maintenance Supervisor, two Lead Mechanics, one Vehicle Parts Specialist, one Parts Attendant, one Parts Chaser, and sixteen mechanics with varying levels of certification from the California Fire Service Training program to Automotive Service Excellence (A.S.E.) certification programs. The parent District will cover the costs for the Vehicle Maintenance Supervisor, Lead Mechanics, Mechanics, Parts Attendant and Parts Chaser. Each Improvement District, along with the parent District, will be charged for their share of worked performed to maintain equipment assigned to their area. This revenue, along with outside contracts, covers the salaries and operating expense of the vehicle services section, which is the methodology currently in place.



The Service Center Section also provides the supply and warehousing function for the ordering, distribution, and maintenance of field fire equipment for the operational divisions, battalions, and fire stations and for major incident support. Staffing for the warehouse and supply operation includes one Warehouse Supervisor, one Account Clerk II, one Storekeeper I, and one Storekeeper II. The cost of staffing and

operation of this section will be allocated by percentage to the parent and each improvement. District based on the total expenditures ordered from the warehouse from the previous year. All supplies ordered by each improvement District will be charged to their budget.

In addition to the warehouse and vehicle services operations, a Facilities Specialist and one Facilities Attendant are employed to assist the field divisions with repairs to the outlying facilities. The parent District will fund these positions from within its budget.

Human Resources

The Human Resources Division, which is shared with the Special Districts Department, handles all matters related to personnel. The Human Resources Division handles the recruitment and testing of entry level and promotional positions as well as resolving personnel issues, MOU interpretation and development, and manages the department payroll processes. The Human Resources staff includes: one Division Manager of



Human Resources, one Human Resources Officer, one Personnel Analyst, one Clerk II, one Personnel Services Supervisor, one Account Clerk III, and three

Account Clerk II's. County Fire and Special Districts share the cost of the HR Division based on the personnel and workload required for each Department (HR Division Manager and HR Officer at 70% and the Personnel Analyst and Clerk II at 50% each). The Personnel Service Supervisor is also shared between County Fire and Special District's (50% each), all other payroll positions are 100% paid for by County Fire. The parent District will fund these positions from within its budget while the sharing of positions with Special District's is agreed to continue.

Fiscal Services



The Fiscal Services Division (Budget and Finance Office), oversees all functions related to the financial operation of the Fire Department. This includes the preparation and administration of the budgets for twenty-seven separate districts, five ambulance enterprise accounts, purchasing and cost accounting, accounts payable and receivable, ambulance billing, and auditing assistance for the field divisions, either special districts or fire. The staffing for the Fiscal Services includes: one Budget Officer, one Supervisor of Fiscal Services, two Staff Analyst II's, five Account Clerk

It's, one Account Clerk III, two Collections Clerks, four Account Representatives and one Supervising Fiscal Technician II. County Fire shares 50% the Supervisor of Fiscal Service with Special District's and this arrangement is agreed to continue. All other positions are paid 100% for by County Fire. The parent District will fund these positions from within its budget.

Community Safety Division

The Community Safety Division is made up of three sections whose purpose it is to reduce the frequency, probability and severity of fires along with the resultant deaths, injuries and property damage through occupancy inspections, education, and training the community to be fire safe within the Department's jurisdiction. The Fire Protection Planning and Engineering Section, which



coordinates all new construction or major renovations under the Uniform Fire Code, the Uniform Building Code, and other related codes. The Fire Prevention Section, which conducts fire and life safety inspections of all occupancies as mandated by the aforementioned codes, and answers complaint calls concerning fire hazards. Additionally, this unit provides life-safety awareness programs through the public education officer. The Fire Investigations Section, tasked with investigating all fires that result in property damage, injury, or death. The staffing for the Community Safety Division includes: one Assistant Fire Marshal, two Fire

Prevention Supervisors, seven Fire Prevention Officers, four Fire Prevention Specialists, one Administrative Secretary I, and one Clerk II. All fees for plan review and new construction inspection will be collected and retained by the parent District. The parent District will cover the cost for the staffing and operation of this division.



The Hazardous Materials Division staff conducts routine inspections, operate household hazardous waste collection facilities, oversee the remediation of contaminated sites, and respond to citizen complaints. Fees, grants, and cost recovery mechanisms fund the program. The Hazardous Materials staff also collects and provides to emergency response agencies

chemical inventory information to be used in planning and responding to emergencies. They serve on the Federal SARA Title III mandated Hazardous Materials Local Emergency Planning Commission (LEPC, OES Region VI) and are responsible for writing the California Health and Safety Code-mandated San Bernardino County Area Plan for Hazardous Materials Response. One Assistant Fire Marshal, three Administrative Secretary I's, three Clerk II's, three Clerk III's, eight Environmental Technicians I, two Environmental Technicians II's, three Environmental Technician III's, 20 Environmental Health Specialists III's, 11 Environmental Health Specialists III's, one Environmental Specialist, three Environmental Specialist III's, one Planner II, one Staff Analyst I, four Supervising Environmental Health Specialist. The Hazardous Materials Division is solely funded by fees and is self-supporting. No change in structure or operation is planned.

Communications Division

The San Bernardino County Fire Department – CONFIRE JPA Communications Center is located in the City of Rialto at the southwest end of the Rialto Municipal Airport, adjacent to the County Emergency Operations Center. Confire Communications Center, better known as Comm Center, is a multi agency emergency Fire/EMS only dispatch center.



Its primary mission is to provide 24/7 direct fire/EMS dispatch for the Consolidated Fire Agencies as well as the contracting fire agencies. Member agencies of the CONFIRE JPA are: San Bernardino County Fire Department, Colton Fire Department, Loma Linda Fire Department, Redlands Fire Department, and the Rialto Fire Department. The following agencies currently contract for dispatch services with the CONFIRE JPA: Running Springs Fire District, and Twentynine Palms Fire Department. Comm Center also functions as

the operational area dispatch for the County of San Bernardino. Under this function, Comm Center is responsible for coordinating mutual aid needs within the county and for processing mutual aid requests to and from Region VI Office of Emergency Services Operations Center.

In addition, Comm Center provides after hour dispatch services for local government, i.e. the County Transportation/Flood Department, County Museums, Public Health, Environmental Health and County Facilities Management, and City of Loma Linda Public Works/Animal Control. A 3500 square foot facility was recently completed adjacent to the existing facility. Staffing for the Communications Division includes one Communications Director, one Clerk III, one Computer Map Technician, two Automated Systems Analyst, one 911 Coordinator, one 911 Clerk II, one Dispatch Manager, six Emergency Service Dispatcher II's, eighteen Emergency Dispatcher I's, one CAD/911 Supervisor and two Call Takers. Costs for dispatching services are based on the number of calls per agency. The parent District will further breakdown the total calls and assess each Improvement District, which will mirror the current process in place.

Office of Emergency Services

The Office of Emergency Services (OES) is a coordinated management effort, involving local, state, and federal government agencies as well as volunteer organizations and businesses. Within an integrated emergency management framework, these entities assist citizens and their communities to prepare for, respond to, recover from, and eliminate or reduce the effects of natural, civil, and technological emergencies and disasters. The emergency management structure that exists in the United States has its origins in the civil defense efforts that arose after World War II in response to the possibility of nuclear attack. In the

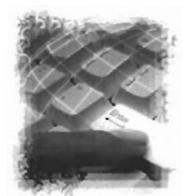
1960's, the field of emergency management began expanding, and by the 1980's, the focus had widened to the multi-hazard approach that prevails today. The primary mission of emergency management is to prevent injuries, save lives, and reduce property damage in your community. The County Fire Chief serves as the Assistant Director of Emergency Services for the county directly reporting to the County Administrative Officer (CAO) and the Chairperson of the Board of Supervisors who serves as the director. Staffing for the Office of Emergency



Services includes one Battalion Chief, one Supervising Emergency Services Officer, three Emergency Services Officers, one Clerk III, one Clerk III, and one Administrative Secretary I. Cost for staffing and operations of this division will be borne by the parent District. The County of San Bernardino provides revenue,

which is currently about seventy percent, to assist in the financial support of this operation.





The Management Information Services provides the technical support to both the Fire Department and Special Districts Department for San Bernardino County. This support includes maintenance of information systems and components, developing software applications for administrative functions, the purchase, and preparation of hardware and peripheral equipment, and vendor compliance. Staffing the MIS Division is one Business System Analyst III, one Programmer Analyst III, two Programmer Analyst I's,

three Automated Systems Analysts I's, four Automated System Technicians, one Communications Technician, and one Communications Aide. The parent District will cover the cost for the staffing and operation of this division with a charge to each Improvement District for one Automated Systems Analyst I.

Transfer of Personnel

All of the employees currently under the management and oversight of the existing county fire organization (CSA 70) will remain within their respective existing compensation and benefit plan. All District employees (full-time, extrahelp, Paid Call Firefighters and Limited Term Firefighters) will be transferred to the newly proposed San Bernardino County Fire Protection District within the same classification. There will be no loss, or disruption in service or service credits time, to the employee because of the proposed reorganization. Fulltime fire suppression employees and district staff (non-safety) employees will be assigned to Fire Administration while the Limited Term Firefighters and Paid Call firefighters will be assigned to one of the four improvement districts (Mountain, Valley, South Desert, North Desert). The Fiscal Year 2004/2005 Board adopted Staffing and Salary Authorization (Appendix D) is attached for reference.

Transfer of Fixed Assets

All fixed assets including, but not limited to, fire stations, mobile fire equipment, staff vehicles, communications equipment, specialized emergency equipment, and operational supplies will remain as currently assigned, noting however, County Fire routinely assigns and reassigns fire apparatus as new units are purchased and placed in service. The proposed reorganization is intended to be transparent and seamless for all involved. A schedule of fixed assets, showing their current and future location, is attached (Appendix E, F, and H). All fixed assets will become the property of the newly formed San Bernardino County Fire Protection District.

Transfer of Termination Reserves

All termination reserves will be assigned to the County Fire Department as it will be the employer for all employees. Retirement cash outs will be paid from this fund with each Regional Improvement District repaying the fund its share based on the number of employees assigned to it (reserve amounts are detailed on page 45).

Transfer of Capital Reserves

All reserves are currently accounted for individually and will be distributed into the County Fire Department (parent District) or its Improvement Districts. This methodology will mirror the placement of the legal districts' as depicted below (reserve amounts are detailed on page 45 & 46):

CSA 70	SBCF	PD	
CSA 38 – General	Alloca	ation base on asset percentage	
Central Valley Fire	VID		
Lake Arrowhead Fire Lake Arrowhead Amb	MID MID	Forest Falls Fire CSA 79 – Green Valley Lake	MID MID
CSA 29 – Lucerne Valley CSA 29 – Lucerne Valley Amb CSA 30 – Red Mountain CSA 70 FP1 - Windy Acres	NDID NDID	CSA 56 – Wrightwood CSA 56 – Wrightwood Amb CSA 82 – Searles Valley CSA 82 – Searles Valley Amb	NDID NDID NDID NDID
Yucca Valley Fire Yucca Valley Amb CSA70M – Wonder Valley		CSA70HL- Havasu Landing CSA 38J - Big River	SDID SDID
CSA 30 – Red Mtn CSA 70 FP1 - Windy Acres CSA 38 Zone N – El Mirage CSA 70 M – Wonder Valley	FP-2	CSA 70 PM1 – Lake Arrowhead CSA 38 Zone L – Highland CSA 38 Zone M – Yucaipa	PM-1 PM-2 PM-3

AGENCY/DISTRICT PROFILES

County Service Area 20 – Joshua Tree

CSA 20 - Joshua Tree is located in the Morongo Basin between the Town of Yucca Valley and the City of Twentynine Palms. It provides fire protection and rescue services through a contract with CSA 38 (Consolidated Fire District) and operates from two county fire stations, station 35 and 36. The district area serves nearly 11,000 people and approximately 75 square miles. Before February 1, 1993, the Joshua Tree Fire Protection District existed to provide *only* fire protection within the area. On February 1, 1993, the San Bernardino County Board of Supervisors consolidated CSA 20 Joshua Tree Street lighting, Joshua Tree Fire Protection District, and the Joshua Tree Recreation and Park District. The consolidation of these districts resulted in the multi-service community service area – CSA 20 Joshua Tree.

FY 2004/05 Board Adopted Budget - \$344,000

<u>Service Level Changes</u> – The Fire Department is not anticipating any change to the level or range of services now provided to CSA 20 - Joshua Tree.

<u>Proposed Action</u> – Appropriate fire's annual allocated share of property taxes, transfer fire assets, remove all fire department related powers and transfer the fire authority to the Yucca Valley Fire Protection District (to be renamed San Bernardino County Fire Protection District-South Desert Improvement District).

County Service Area 29 - Lucerne Valley Fire

The Lucerne Valley Fire Protection District was formed in 1964, with the fire district commencing ambulance transportation in 1971. In 1979, a reorganization occurred that dissolved the fire protection district and placed it with CSA 29. Today, it provides fire and rescue, paramedic, and ambulance transportation services. The district is located on Highway 247 east of the Town of Apple Valley and northwest of the community of Johnson Valley and adjacent to the Johnson Valley Off-Highway Recreational Vehicle Area regulated by the Bureau of Land Management (BLM). Before 1994, the fire district budget was combined with parks, cemetery, television, and street lighting in a consolidated service area. In fiscal year 1993-94, the fire budget was separated from the consolidated service area and works in conjunction with the revenue collected from ambulance transportation. The ambulance revenue is directed to the fire district, which, in turn, provides staffing for the ambulance operation. The district area serves nearly 6,000 people and approximately 433 square miles from one staffed fire station.

FY 2004/05 Board Adopted Budget - \$1,259,357

<u>Service Level Changes</u> – The Fire Department is not anticipating any change to the level or range of services now provided to CSA 29 - Lucerne Valley.

<u>Proposed Action</u> – Appropriate fire's annual allocated share of property taxes, transfer fire assets, remove all fire department related powers and transfer the fire and ambulance authority to the Yucca Valley Fire Protection District (to be renamed San Bernardino County Fire Protection District-North Desert Improvement District).

County Service Area 30 - Red Mountain

CSA 30 – Red Mountain is located along Highway 395 in the northwestern most portion of San Bernardino County adjacent to Kern County. The district was formed in 1964. A special tax improvement zone was created in 1977 to provide fire protection and emergency medical services to the community of Red Mountain. The District covers approximately two and one-half square miles and a population of 200. The entire area is under contract with the Kern County Fire Department for services.

FY 2004/05 Board Adopted Budget - \$15,895

<u>Service Level Changes</u> – The Fire Department is not anticipating any change to the level or range of services now provided to CSA 30 – Red Mountain. Continuation of contract service is to remain in effect.

<u>Proposed Action</u> – Appropriate fire's annual allocated share of property taxes, transfer fire assets, remove all fire department related powers and transfer fire authority to the Yucca Valley Fire Protection District (to be renamed San Bernardino County Fire Protection District and reestablish as FP1-Red Mountain).

County Service Area 38

CSA 38 - Formed in 1964 as a Street Lighting District, CSA 38 assumed Fire Protection responsibility in 1969 and is now the largest geographical area under the county fire department. CSA 38 encompasses, although not contiguous, over 1800 square miles of the deserts, mountains, and the Colorado River area, and a population of nearly 90,000 which includes transient and recreational users. CSA 38 provides fire protection and emergency medical services to most of the unincorporated areas of the county and for the City of Grand Terrace, which does not exercise its' firepower. Through service contracts, CSA 38 serves the cities of Adelanto and Needles as well as the County Service Areas located in Fawnskin and Joshua Tree. In addition to the direct service agreements, CSA 38 serves seven additional communities through improvement zones. CSA 38 serves all of its communities through the following fire stations:

Station 1 – Valley	Station 36 – Joshua Tree
Station 2 – Devore	Station 37 – Mt. View Acres
Station 4 - Silver Lakes - Helendale	Station 38 – Pioneertown
Station 9 – Mentone	Station 39 – Oak Glen
Station 10 – Phelan	Station 40 – Oak Hills
Station 11 – El Mirage	Station 42 – Parker Dam
Station 12 - San Antonio Heights	Station 43 – Johnson Valley
Station 15 – Angeles Oaks	Station 44 – Copper Mountain
Station 16 – Baldy Mesa	Station 46 - Harvard
Station 17 – Big River	Station 48 – Summit Valley
Station 19 – Homestead Valley	Station 49 – Fawnskin
Station 20 – Lytle Creek	Station 53 – Baker
Station 21 – Parker Strip	Station 54 – Red Mountain
Station 22 – Spring Valley	Station 55 – Colorado River
Station 23 – Grand Terrace	Station 200 – Mt. Baldy
Station 31 – City of Needles	Station 321 – City of Adelanto
Station 34 – Park Moabi	Station 322 – City of Adelanto
Station 35 – Joshua Tree	·

History shows that the California Department of Forestry and Fire Protection (CDFFP) managed CSA 38 for nearly thirty years under a service contract. Primarily, CDFFP provided the full-time employees (state employees) and CSA 38 employed the paid-call firefighters as special district employees. In August of 1996, representatives of the County Administrative Office and the Board of Supervisors met with CDFFP to seek methods of staying within the property tax revenue available within CSA 38. The tax limitations imposed by Proposition 13 severely curtailed the ability to provide service with increasing costs and limited tax revenue. In July of 1997, the Board of Supervisors authorized the transfer of service responsibility from CDFFP to the county fire department, which occurred in phases with the transfer completed in January of 1999. In addition, a relationship is maintained between the Mount Baldy Volunteer Fire Department and CSA 38. This relationship has an approved agreement in which CSA 38 pays for certain items in return for services supplied to the community.

FY 2004/05 Board Adopted Budget - \$12,431,248

<u>Service Level Changes</u> – The Fire Department is not anticipating any change to the level or range of services now provided to CSA 38.

<u>Proposed Action</u> – Dissolve CSA 38 and transfer fire authority to the Yucca Valley Fire Protection District (to be renamed San Bernardino County Fire Protection District- with fire stations' associated revenue being allocated to South Desert, North Desert, Valley, or Mountain Improvement Districts).

County Service Area 38D - Victorville

CSA 38D – Victorville is surrounded by the City of Victorville, in the western part of the city, south of Palmdale Road and west of Interstate 15 and serves an area of approximately 50 square miles and a population of 2000. CSA 38D is an improvement zone created in 1972 to enhance fire protection within its boundaries. Station 37 – Mountain View Acres, serves CSA 38D.

FY 2004/05 Board Adopted Budget - \$105,636

<u>Service Level Changes</u> – The Fire Department is not anticipating any change to the level or range of services now provided to CSA 38D – Victorville.

<u>Proposed Action</u> – Dissolve CSA 38D and transfer authority to the Yucca Valley Fire Protection District (to be renamed San Bernardino County Fire Protection District- North Desert Improvement District).

County Service Area 38H - Colton

CSA 38H – Colton, formed in 1976, CSA 38 Zone H was established for fire protection and rescue services. Such services were not nearby, so an agreement with the City of Colton to provide such services was agreed upon and still remains in effect today. The area is located in the western part of Colton, north of Slover Mountain.

FY 2004/05 Board Adopted Budget - \$79,819

<u>Service Level Changes</u> – The Fire Department is not anticipating any change to the level or range of services now provided to CSA 38H – Colton. Continuation of contract service is to remain in effect.

<u>Proposed Action</u> – Dissolve CSA 38H and transfer fire authority to the Yucca Valley Fire Protection District (to be renamed San Bernardino County Fire Protection District-Valley Improvement District).

CSA 38J - Big River

CSA 38J – Big River is an improvement zone adopted by the Board of Supervisors in 1976 to provide fire protection services along the Colorado River communities of Big River, Parker Strip, Parker Dam, and the resort area of Black Meadow Landing. It operates from four county fire stations, 17, 21, 42, and 55. Although the district is limited to 29.5 square miles, due to its unique location over thirty percent of the calls for service are in the "unfunded fire protection area". Additionally, the full-time population, which is generally around 3000, swells with an additional 15,000 to 20,000 recreational habitants (snowbirds) during the winter season.

FY 2004/05 Board Adopted Budget - \$229,288

<u>Service Level Changes</u> – The Fire Department is not anticipating any change to the level or range of services now provided to CSA 38J – Big River.

<u>Proposed Action</u> — Dissolve CSA 38J and transfer fire authority to the Yucca Valley Fire Protection (to be renamed to San Bernardino County Fire Protection District- South Desert Improvement District).

CSA 38K - Spring Valley

CSA 38K – Spring Valley is an improvement zone adopted by the Board of Supervisors in 1976 to provide fire protection services in the High Desert, north of the City of Hesperia, east of the City of Victorville, and adjacent to the Mojave River. The district is 2.5 square miles in size and has approximately 5000 residents and is served from county fire station 22.

FY 2004/05 Board Adopted Budget - \$85,027

<u>Service Level Changes</u> – The Fire Department is not anticipating any change to the level or range of services now provided to CSA 38K – Spring Valley.

<u>Proposed Action</u> – Dissolve CSA 38K and transfer fire authority to the Yucca Valley Fire Protection District (to be renamed San Bernardino County Fire Protection District- North Desert Improvement District).

CSA 38L - Highland Paramedic

CSA 38L - Highland Paramedic is located in the San Bernardino Valley consisting of unincorporated islands within the northeastern portion of the City of San Bernardino. CSA 38L is an improvement zone adopted by the Board of Supervisors in 1985 with a voter approved special tax for paramedic services. In 1999, the City of Highland contracted with the California Department of Forestry and Fire Protection for fire protection services and emergency medical services and detached the territory within its city boundaries. CSA 38L provides paramedic services by contract to the remaining area from the San Bernardino City Fire Department. The district is 2.7 square miles in size and has approximately 10000 residents.

FY 2004/05 Board Adopted Budget - \$159,976

<u>Service Level Changes</u> – The Fire Department is not anticipating any change to the level or range of services now provided to CSA 38L – Highland Paramedic. Continuation of contract service is to remain in effect.

<u>Proposed Action</u> – Dissolve CSA 38L and transfer the fire authority to the Yucca Valley Fire Protection District (to be re-named San Bernardino County Fire Protection District and re-establish as PM2-Highland Paramedic).

CSA 38M - Yucaipa Paramedic

CSA 38M - Yucaipa Paramedic is an improvement zone currently located in the Oak Glen area adjacent to the City of Yucaipa. CSA 38M is an improvement zone adopted by the Board of Supervisors in 1986 with a voter approved special tax for paramedic services. In 1999, the City of Yucaipa contracted with the California Department of Forestry and Fire Protection for fire protection services and emergency medical services and detached the territory within its city boundaries. CSA 38M provides paramedic services by contract to the remaining area from the California Department of Forestry and Fire Protection. The district is 20 square miles in size and has approximately 800 residents.

FY 2004/05 Board Adopted Budget - \$10,298

<u>Service Level Changes</u> – The Fire Department is not anticipating any change to the level or range of services now provided to CSA 38M – Yucaipa Paramedic. Continuation of contract service is to remain in effect.

<u>Proposed Action</u> – Dissolve CSA 38M and transfer fire authority to the Yucca Valley Fire Protection District (to be renamed San Bernardino County Fire Protection District and reestablish as PM3-Yucaipa Paramedic).

CSA 38N - El Mirage

CSA 38N - El Mirage is an improvement zone located in the High Desert north of Phelan and west of the City of Adelanto. CSA 38N is an improvement zone adopted by the Board of Supervisors in 1987 with a voter approved special tax for fire and rescue services. CSA 38N operates out of county fire station 11. The district is 200 square miles in size and has approximately 1500 residents.

FY 2004/05 Board Adopted Budget - \$124,312

<u>Service Level Changes</u> – The Fire Department is not anticipating any change to the level or range of services now provided to CSA 38N – El Mirage.

<u>Proposed Action</u> – Dissolve CSA 38N and transfer fire authority to the Yucca Valley Fire Protection District (to be renamed San Bernardino County Fire Protection District and reestablish as FP3-El Mirage).

CSA 53 & 53B - Fawnskin

CSA 53 is located in the Big Bear Valley and provides multiple services within the Big Bear Valley area. Included in this CSA are fire powers for the operation of CSA 53B. CSA 53B - Fawnskin is located in the San Bernardino Mountains along the north shore of Big Bear Lake. This improvement zone was created in 1971 to provide fire protection services and is contracted with CSA 38 - Consolidated Fire. In 2001, CSA 53B - Fawnskin entered a cooperative agreement between the county fire department, Big Bear City Fire Department, and the Bear Valley Community Hospital District to jointly provide paramedic service within the Hospital District boundary. Recently, the Hospital District has transfer ambulance transportation services to Big Bear Community Services District. Our agreement with Big Bear CSD at this time is to continue this existing relationship followed by the proper amendment to the current cooperative agreement after this reorganization is completed. CSA 53B operates out of county fire station 49. The district is 39 square miles in size and has approximately 400 residents with a seasonal increase to over 4,000.

FY 2004/05 Board Adopted Budget - \$666,388

<u>Service Level Changes</u> – The Fire Department is not anticipating any change to the level or range of services now provided to CSA 53B – Fawnskin.

<u>Proposed Action</u> – Remove all fire department related powers from both CSA 53 and CSA 53B and transfer the fire authority to the Yucca Valley Fire Protection District (to be renamed San Bernardino County Fire Protection District- Mountain Improvement District.

CSA 56 and CSA 56F-1 – Wrightwood Fire

CSA 56 – The Wrightwood Fire Protection District was formed in the 1960's with the Fire District commencing ambulance transportation in 1968. In 1980, a reorganization occurred that dissolved the Fire District and placed it with CSA 56. Today, it continues to provide fire and rescue, paramedic, and ambulance transport services. The Districts are located in the North Desert and serve the communities of Wrightwood and Pinon Hills. The fire district encompasses approximately 43 square miles and 13,000 residents. The population swells to approximately 25,000 due to seasonal activity. CSA 56's Ambulance area serves approximately 188 square miles, over 22,000 people, and provides emergency medical transportation to the Wrightwood, Pinion Hills, Phelan, and Cajon Pass areas. CSA 56 - Wrightwood operates out of three county fire stations: 101 -Wrightwood, 102 - Pinon Hills, and 103 - Pinion Hills East. In 1983, CSA 38 F was dissolved and CSA 56 F-1 was created to enhance fire protection and ambulance service to Pinon Hills. The net effect of this creation was a dual overlay for CSA 56 excluding the community of Wrightwood. The property owners in CSA 56 F-1 pay taxes to both CSA 56 and CSA 56 F-1.

FY 2004/05 Board Adopted Budget - \$3,626,995

<u>Service Level Changes</u> – The Fire Department is not anticipating any change to the level or range of services now provided to CSA 56 or 56F-1– Pinon Hills.

<u>Proposed Action</u> – Appropriate fire's annual allocated share of property taxes, transfer fire assets, remove all fire department related powers and transfer the fire authority to the Yucca Valley Fire Protection District (to be renamed San Bernardino County Fire Protection District-North Desert Improvement District).

County Service Area 63 - Yucaipa & Oak Glen

CSA 63 – The district was originally formed in the 1960's to provide park and recreation services to the community. In 1983, the district petitioned and received approval from LACFO to include disaster preparedness powers. In 1987, the City of Yucaipa was formed and detached the territory within its city boundaries.

FY 2004/05 Board Adopted Budget – Unknown amount used for Disaster Preparedness

<u>Service Level Changes</u> – San Bernardino County Fire Department, Office of Emergency Services provides this service to this district since the fire department reorganization in 1994. The Fire Department is not anticipating any change to the level or range of services now provided to CSA 63 – Yucaipa/Oak Glen.

<u>Proposed Action</u> – Remove all fire department related powers (disaster preparedness) and transfer fire authority to the Yucca Valley Fire Protection District (to be renamed San Bernardino County Fire Protection District).

CSA 70 - County Fire Department

CSA 70 – County Fire Department provides overall management for the county fire and emergency medical services system, including the necessary components such as the joint powers agreement (JPA) for emergency communications. It manages a budget, which includes 219 positions providing services to twenty-seven fire districts or service areas, five ambulance enterprise operations as well as the "unfunded" fire protection area and three contract cities. CSA 70 expanded its services to include fire protection in 1971 and provides services to approximately 16,225 square miles and over 325,000 people. CSA 70 Fire, San Bernardino County Consolidated Fire District, is the culmination of several consolidations of the Board of Supervisors governed fire agencies. The initial consolidation in 1982 was merely administrative which included the Chief Officers of the Central Valley FPD and Chino FPD, which eliminated one Fire Chief. A subsequent administrative consolidation occurred in 1985, included Lake Arrowhead FPD, Yucca Valley FPD, CSA 56-Fire, and CSA 29- Fire and identified the organization as the "San Bernardino County Fire Agency". This

consolidation included some of the support services normally associated with a county agency, (i.e. vehicle services, fire prevention, etc). Oversight for many of the volunteer districts was included as well. In 1994, the Board of Supervisors initiated a full consolidation with the exception of the CSA 38 areas, which were under the management of the California Department of Forestry and Fire Protection (CDFFP). In 1997, the Board of Supervisors adopted an amended contract with CDFFP, which transferred the responsibility of the unfunded areas and the CSA 38 Colorado River area to the county fire department. Periodic transfers of area and responsibility continued until January of 1999 when the entirety of all board-governed fire districts and all of CSA 38 was completed.

The services provided include:

Overall Fire Management
Administrative
Ambulance Billing
Fleet Maintenance
Support Services
Communications
Emergency Services Training
Fire / Arson Investigation

Hazardous Materials
Household Hazardous Waste
Information Systems
Human Resources
Finance and Business Office
Office of Emergency Services
Fire Prevention and Community Safety
Major Incident Management

FY 2004/05 Board Adopted Budget - \$32,773,813

<u>Service Level Changes</u> – The Fire Department is not anticipating any change to the level or range of services now provided by CSA 70 – Consolidated Fire.

<u>Proposed Action</u> – Remove all fire department related powers and transfer the fire authority to the Yucca Valley Fire Protection District (to be renamed San Bernardino County Fire Protection District).

CSA 70 FP-1 Windy Acres

CSA 70 FP-1 Windy Acres is located on the boundary between San Bernardino County and Kern County in the northern most area of the North Desert Division adjacent to the town of Ridgecrest. CSA 70 FP-1 is a special tax improvement zone created in 1985 to provide fire protection and emergency medical services to the community of Windy Acres. Services to the area are provided by the Kern County Fire Department under contract with San Bernardino. The contract provides for reimbursement on a per incident basis. The improvement zone is approximately one-half square mile and serves approximately 100 residents.

FY 2004/05 Board Adopted Budget - \$21,876

<u>Service Level Changes</u> – The Fire Department is not anticipating any change to the level or range of services now provided to CSA 70 FP1 – Windy Acres. Continuation of contract service is to remain in effect.

<u>Proposed Action</u> – Dissolve CSA 70 FP1 and transfer fire authority to the Yucca Valley Fire Protection District (to be renamed San Bernardino County Fire Protection District and reestablish as FP2-Windy Acres).

CSA 70 HL - Havasu Landing

CSA 70 HL – Havasu Landing, formerly CSA 72 is located on the Colorado River at Lake Havasu, which is between the City of Needles and Earp. Originally, it contracted services from CSA 38. In 1990, CSA 72 was dissolved with fire suppression added to CSA 70HL, in addition to flood control, road, solid waste and water powers. Fire and Rescue Services are provided to the community of Havasu Landing and the tribal areas of the Chemehuevi Native American lands. CSA 70 HL provides the ambulance service under agreement with the contract provider and within the exclusive operating area (EOA). Service to the area is provided from county fire station 118. The improvement zone is approximately 2.1 square miles and serves a population 7,500. The population rises an additional 5,000 to 7,000 during the winter season and holiday periods. Approximately sixteen percent of the calls for service are *outside* of the community service area and into the "unfunded" area.

FY 2004/05 Board Adopted Budget - \$151,745

<u>Service Level Changes</u> – The Fire Department is not anticipating any change to the level or range of services now provided to CSA 70 HL – Havasu Landing.

<u>Proposed Action</u> – Appropriate fire's annual allocated share of property taxes, transfer fire assets, remove all fire department related powers and transfer fire authority to the Yucca Valley Fire Protection District (to be renamed San Bernardino County Fire Protection District-South Desert Improvement District).

CSA 70 M - Wonder Valley

CSA 70 M – Wonder Valley is located at the eastern end of Morongo Basin adjacent to the City of Twentynine Palms and the 29 Palms Marine Corps Air/Ground Combat Training Center. CSA 70M is an improvement zone created in 1972 to provide fire protection and emergency medical services to the community of Wonder Valley. Services are provided from two county fire stations 119 and 120. In 2005, a special tax was passed for increasing fire protection services within its boundaries. The tax is assessed at \$30 per parcel. The improvement zone is approximately 130 square miles and serves a population of nearly 3000. Approximately thirty-five percent of the calls for service are *outside* of the community service area and into the "unfunded" area.

FY 2004/05 Board Adopted Budget - \$170,134

<u>Service Level Changes</u> – The Fire Department is not anticipating any change to the level or range of services now provided to CSA 70 M – Wonder Valley.

<u>Proposed Action</u> – Appropriate fire's annual allocated share of property taxes, transfer fire assets, remove all fire department related powers and transfer the fire authority to the Yucca Valley Fire Protection District (to be renamed San Bernardino County Fire Protection District-South Desert Improvement District).

Dissolve the CSA 70M- Wonder Valley special tax and transfer authority to the Yucca Valley Fire Protection District (to be renamed San Bernardino County Fire Protection District reestablish FP4-Wonder Valley).

CSA 70 W - Hinkley

CSA 70 W - Hinkley is located along Highway 58, west of the City of Barstow. CSA 70 W is an improvement zone created in 1973 to provide fire protection and emergency medical services to the community of Hinkley. Services are provided from county fire station 125. The improvement zone is approximately 30 square miles and serves a population of nearly 1100. Approximately sixty percent of the calls for service are *outside* of the community service area and into the "unfunded" area.

FY 2004/05 Board Adopted Budget - \$139,098

<u>Service Level Changes</u> – The Fire Department is not anticipating any change to the level or range of services now provided to CSA 70 W – Hinkley.

<u>Proposed Action</u> – Appropriate fire's annual allocated share of property taxes, transfer fire assets, remove all fire department related powers and transfer the fire authority to the Yucca Valley Fire Protection District (to be renamed San Bernardino County Fire Protection District-North Desert Improvement District).

CSA 79 – Green Valley Lake

CSA 79 – Green Valley Lake is located in the San Bernardino Mountains east of Lake Arrowhead and north of Running Springs. CSA 79 was created in 1971 to provide fire protection and emergency medical services to the community of Green Valley Lake and serves an area just over 2.5 square miles and a population of approximately 750. During the peak seasonal months, the population can top out at over 3,000. The services are provided from county fire station 129.

FY 2004/05 Board Adopted Budget - \$229,625

<u>Service Level Changes</u> – The Fire Department is not anticipating any change to the level or range of services now provided to CSA 79 – Green Valley Lake.

<u>Proposed Action</u> – Appropriate fire's annual allocated share of property taxes, transfer fire assets, remove all fire department related powers and transfer the fire authority to the Yucca Valley Fire Protection District (to be renamed San Bernardino County Fire Protection District-Mountain Improvement District).

CSA 82 & CSA 82 SV-1 Searles Valley Fire

CSA 82 is located in the Searles Valley and provides multiple services within the Searles Valley area. Included in this CSA are fire powers for the operation of CSA 82 SV-1. This improvement zone is located in the northwestern edge of San Bernardino County and provides fire protection and emergency medical services, including ambulance transport, to Searles Valley, Pioneer Point, Trona, Argus, and the West End areas. The fire improvement zone was created in 1976 and serves approximately 2.5 square miles. The ambulance area was acquired from the chemical plant in 1987 and covers just over 230 square miles. The population of the area is nearly 1500. CSA 82 SV-1 provides service from county two fire stations 126 and 127. Approximately twenty percent of the calls for service are outside of the community service area and into the "unfunded" area.

FY 2004/05 Board Adopted Budget - \$196,676

<u>Service Level Changes</u> – The Fire Department is not anticipating any change to the level or range of services now provided to CSA 82 SV-1 – Searles Valley.

<u>Proposed Action</u> – Appropriate fire's annual allocated share of property taxes, transfer fire assets, remove all fire department related powers from both CSA 82 and CSA 82 SV-1 and transfer the fire authority to the Yucca Valley Fire Protection District (to be renamed San Bernardino County Fire Protection District- North Desert Improvement District).

Central Valley Fire Protection District

The Central Valley Fire Protection District is located in the San Bernardino Valley in the Fontana, Bloomington, and Muscoy area. The district was created in 1974 as a consolidation of three existing fire agencies. Central Valley FPD provides fire protection and paramedic services to the City of Fontana and the communities of Bloomington and Muscoy. Central Valley FPD overlays the City of Fontana who does not exercise fire powers. Central Valley FPD operates out of county fire stations 71, 72, 73, 74, 75, 76, 77, and 78 with three additional fire stations currently under design or construction. All fire units within the Central Valley FPD are staffed with career personnel. The Central Valley FPD covers an area of approximately 66 square miles and serves a population of over 140,000.

FY 2004/05 Board Adopted Budget - \$20,832,764

<u>Service Level Changes</u> – The Fire Department is not anticipating any change to the level or range of services now provided to the Central Valley Fire Protection District.

<u>Proposed Action</u> – Dissolve Central Valley Fire Protection District and transfer fire authority to the Yucca Valley Fire Protection District (to be renamed San Bernardino County Fire Protection District-Valley Improvement District).

Forest Falls Fire Protection District

The Forest Falls Fire Protection District is located in the San Bernardino Mountains off of Highway 38. The district was formed in 1955 and provides fire protection, mountain rescue, and emergency medical services to the community of Forest Falls. The district serves a population of approximately 1000 and 5 square miles. The population can reach 4,000 to 5,000 due to seasonal activities. All services are provided from county fire station 128.

FY 2004/05 Board Adopted Budget - \$270,396

<u>Service Level Changes</u> – The Fire Department is not anticipating any change to the level or range of services now provided to the Forest Falls Fire Protection District.

<u>Proposed Action</u> – Dissolve the Forest Falls Fire Protection District and transfer fire authority to the Yucca Valley Fire Protection District (to be renamed San Bernardino County Fire Protection District-Mountain Improvement District).

<u>Lake Arrowhead Fire Protection District</u> (including CSA 70 PM-1)

The Lake Arrowhead Fire Protection District is located in the San Bernardino Mountains between Crestline and Running Springs. The district was originally created in 1939 and provides fire protection, paramedic, and ambulance transport services to the community of Lake Arrowhead. In 1971, the Lake Arrowhead FPD assumed the ambulance transport services for the Hospital District for the mountain areas of Lake Arrowhead, Blue Jay, Twin Peaks, and Rim Forest. In 1981, a special tax improvement zone was created (CSA 70 PM-1) and contracted with Lake Arrowhead Fire Protection District to provide paramedic service within its boundaries. These boundaries consist of Lake Arrowhead, Blue Jay, and Twin Peaks. The residents within CSA 70 PM-1 pay \$17 per parcel tax to provide the paramedic services. The services are provided from four county fire stations, 91, 92, 93, and 94. Three of the four stations are staffed with career personnel.

FY 2004/05 Board Adopted Budget - \$8,016,871

<u>Service Level Changes</u> – The Fire Department is not anticipating any change to the level or range of services now provided to the Lake Arrowhead Fire Protection District.

<u>Proposed Action</u> – Dissolve the Lake Arrowhead Fire Protection District and transfer fire authority to the Yucca Valley Fire Protection District (to be renamed San Bernardino County Fire Protection District-Mountain Improvement District).

Dissolve the Lake Arrowhead CSA 70 PM-1 and transfer authority to the Yucca Valley Fire Protection District (to be renamed San Bernardino County Fire Protection District reestablish PM3-Lake Arrowhead).

Monte Vista Fire Protection District

The Monte Vista FPD is an unincorporated area in the western San Bernardino Valley between the cities of Montclair and Chino. The district was formed in 1948 and services are provided under a contract for services to the City of Montclair. The district is approximately 1.5 square miles and serves a population of 4,500.

FY 2004/05 Board Adopted Budget - \$328,354

The Monte Vista Fire Protection District is currently under LAFCO action for annexation into the City of Montclair and dissolution of the Fire Protection District.

Yucca Valley Fire Protection District

The Yucca Valley FPD is located in the Morongo Basin between the communities of Morongo Valley and Joshua Tree. The Yucca Valley FPD was formed in 1949 to provide fire protection and emergency medical services and began offering ambulance transportation in 1958. The Yucca Valley FPD overlays the Town of Yucca Valley that does not exercise fire powers. The district operates from two county fire stations, 121 and 122, and is staffed with a combination of career personnel and paid-call firefighters.

FY 2004/05 Board Adopted Budget - \$4,825,313

<u>Service Level Changes</u> – The Fire Department is not anticipating any change to the level or range of services now provided to the Yucca Valley Fire Protection District.

<u>Proposed Action</u> – Expand the Yucca Valley Fire Protection District to include all the proposed authority transfers and re-name the district as the San Bernardino County Fire Protection District. The former Yucca Valley Fire Protection District service area will be included in the South Desert Improvement District.

5.2 An indication of when the service can feasibly be extended to the affected territory.

The application currently under review by LAFCO is a "melding" of the existing Fire Protection Districts (FPD's), County Service Areas (CSA's), and the existing unfunded area now under the management and services of the San Bernardino County Fire Department. There is no anticipated change to the existing level or range of service currently provided. However, to provide insight into the planning of this application, and the anticipation that the application will be approved, County Fire Staff developed the Service Levels and Deployment Goals which were presented and approved by the San Bernardino County Board of Supervisors. County Fire intends to use the proposed goals as a planning tool for the future community development within the service areas, and any new areas which may contract with, or default to, County Fire. The goals, developed by consensus and using previously known studies, are discussed at length below.

Service Levels and Deployment Goals

One of the recommendations from the ESCI study was to develop service levels for the various districts and service areas protected by county fire. The ESCI study references National Fire Protection Association (NFPA) 1710 and 1720 – Standard for the Organization and Deployment of Career Fire Departments, as a basis for the goals. Both NFPA 1710 and 1720, as well as NFPA 1201 – Standard for Providing Emergency Services to the Public were used in the development of these service levels and deployment goals. In accordance with these sections, staff gathered information and established standardized response times based on several factors, including the County's General Plan, existing fire safety standards within each jurisdiction, density and type of development, hazards within the jurisdiction, and allowable exceptions.

Geographical Risk (GeoCoded) Areas

The Census 2000 established, by definition, terms used to identify specific areas for data collection and analysis. Their terms, *Urban* and *Rural*, will serve as a beginning point to further define risk areas and subsequent response profiles for the County's use. The Geographic Areas Reference Manual (GARM) published by the Bureau of Census provided additional assistance. It provides the following basic geographical risk area definitions:

<u>Urban Area</u> – An *urbanized area* (*UA*) consists of densely settled territory that contains 50,000 or more people. At least 35,000 must live in an area that is not part of a military reservation.

<u>Suburban Area</u> – A Suburban Area (SA) consists of densely settled territory, of at least 2,500 people but fewer than 50,000 people. The suburban area may include population clusters near, but not adjacent to, urbanized areas.

<u>Rural Area</u> – A rural area consists of all areas outside of urban areas or urban clusters and has a higher population density than that of a wilderness area.

<u>Wilderness Area</u> – An area of sparse population of usually less than 10 persons per square mile in which its' general use is a conservation area for the protection of natural resources or limited low impact recreational use.

To clearly identify areas specifically related to Fire Protection and associated risks within a service area, the Census 2000 terms could be expanded to include the following; Urban Area (UA), Urban Cluster (UC), Suburban Area (SA), Suburban Cluster (SC), Rural Area (RA), Rural Cluster (RC), and Wilderness Area (WA).

<u>Urban Area</u> – An *urbanized area* (*UA*) consists of densely settled territory that contains 50,000 or more people and contains significant retail, commercial, and industrial processes.

<u>Urban Cluster</u> – An urban cluster (UC) consists of densely settled territory that has at least 2,500 people but fewer than 50,000 people and contains retail sales and light commercial, and may contain limited industrial processes.

<u>Suburban Area</u> – A suburban area (SA) consists of settled territory that has at least 2,500 people but fewer than 30,000 people and may contain retail sales and light commercial enterprises, but does not contain industrial processes.

<u>Suburban Cluster</u> – A suburban cluster (SC) consists of settled territory that has at least 2,500 people but less than 15,000 people and contains limited retail enterprises. A suburban cluster may be a combination of several Planned Residential Developments (PRD's) linked together through common roadways or corridors.

<u>Rural Area</u> – A rural area (RA) consists of sparsely settled territory outside of all other areas and with less than 7,500 people. There may be a minimal retail support area with the primary land use of agricultural or recreational purpose.

<u>Rural Cluster</u> – A rural cluster (RC) consists of a settled territory with greater density than that of a rural area and includes a small retail support area, usually in support of recreational land use. The rural cluster may include one or two planned residential developments (PRD's), which, by design, are separated geographically.

<u>Wilderness Area</u> – A Wilderness Area is an area of sparse population of usually less than 10 persons per square mile in which its' general land use is a conservation area for the protection of natural resources of for limited low impact recreational use.

While the Census 2000 terms generally speak only to population or related data, fire protection assessment considers population as only *one* of the determinant factors in establishing protection recommendations. Several other factors including commercial and mercantile centers, transportation corridors, recreation areas, or specific risk elements such as hazardous materials processes are included in the community evaluation.

Response profiles for Geographical Risk (GeoCoded) Areas

Staffing

The National Fire Protection Association (NFPA) outlines the recommended standards for fire companies, with a minimum staffing of four firefighters arriving on the scene of an emergency within five minutes (one-minute turnout and four-minute travel) with one being an officer. The standards also include the recommended on-scene staffing for a single alarm fire at 14 or 15, including a chief officer, and arriving on scene within 9 minutes (one minute turnout and 8 minute travel) to perform the necessary functions required while maintaining a reasonably safe working environment for the firefighters.

The difficulty in implementing NFPA 1710 or 1720 is simply that many areas within our jurisdiction are unable to afford this level of fire staffing given the current funding arrangements. Additionally, the level of participation by paid-call firefighters has been dropping due to work or familial commitments, or the lack of qualified and acceptable personnel. Consequently, a tiered response profile for the GeoCoded areas may be the only reasonable approach available for the near future as the Department works towards establishing service planning goals. Should the tiered response profile prove acceptable and useful, the level of performance expectations of each fire company must be adjusted to correspond to their capabilities.

Deployment

In conjunction with the recommended staffing levels of apparatus, the deployment of fire companies within the service area play an important role in effective community fire protection. The NFPA standards import a four-minute response time for the first arriving unit, and/or an eight-minute response time for arriving first alarm personnel. Due to the varied composition of our communities, and changes in community expectations, the fixed four or eight minute travel times are not practicable in much of our service area. The consolidation effort over the last several years has worked to provide centralized functions in administration, vehicle services, and other support areas. This same consolidation has affected the widespread deployment of resources. Previously, a small community may have one, two, or three fire stations serving the local populace on an infrequent basis, usually with a core of paid-call firefighters. The fire stations within the community were, or are, located near the center of activity

and often attached to recreational facilities. The larger communities usually employed a career-based fire department with tangible guidelines on the placement of fire stations and staffing levels. As the consolidation progressed, we began to look like a single agency, establish operating guidelines as a single agency, and promote ourselves as a single agency. Consequently, there is a tendency, by some, to foster a single, isolated viewpoint, regarding response and staffing levels. Unfortunately, as with most large service agencies, disparity in the level of service provided range from career staffing of four firefighters on each apparatus with single digit response times in our highly urbanized areas to paid-call staffing of one or two firefighters with double digit response times in our rural areas. A tiered response, including staffing levels, response times, and performance expectations, seems the only reasonable conclusion for the near future as the Department works towards establishing service planning goals. Matching the service levels with the GeoCoded areas will provide several things including: base line service, knowing when the area will move to the next level of service, reasonable stabilization of current service, allow for community identity and choice, allow for the projection of future service levels, and lay the basic blueprint for our department.

Expectations

Performance expectations are a required element for each level of service. It is unreasonable to expect a three-person crew to perform all of the functions of a four-person crew within the same time limitations. Either the number of tasks must be reduced, or the time allowed be extended. The same is true for any other staffing options. A four-person company should be able to complete a simple task evolution consisting of a hydrant connection (forward lay), deploy and engage a single 1 34" attack line, and coordinate (command) the next arriving units within one minute and thirty seconds. The same evolution with a twoperson company would exclude the hydrant connection and, most probably, the engagement of the attack line leaving only the deployment of the hose line and coordination of the next arriving units. The same change in expectations can be identified for traffic collisions and medical services, as well as other fire scenarios. The same four-person company can accomplish the following during a traffic collision: Command structure and coordination, scene safety, patient contact and treatment, extrication, and packaging for transportation. A twoperson company may only be able to provide patient treatment and minor extrication leaving the other tasks undone or rely on the next arriving units.

The next few pages represent response profiles for each of the GeoCoded areas and show recommended response times, staffing levels, and performance goals.

Chart 1 - Urban Area Staffing and Goals

Geo-Risk Area	Incident Type	Staffing	On-scene staffing	Travel Time	Goals			
	Fire	4 personnel for each unit, staffed ladder company and support units	15 to 17	< 4:00 minutes for first arriving or < 8:00 minutes for all assigned units	Confine fire to room of origin Protect internal and external exposures from fire/water damage Prevent flashover Recovery time < 1:00:00 (one hou			
		<u> </u>			recovery time < 1.00.00 (one nou			
Urban Area (UA)	Traffic Collision	Same	8 to 9	Same	Scene Safety and Command Extrication Patient treatment and packaging Transportation coordination Recovery time <45:00 minutes			
	Medical	Same	4 to 6	Same	ALS intervention within 8 minutes of medical event			
~ .	Fire	3 personnel for each unit, staffed ladder company and support units	12 to 13	< 6:00 minutes for first arriving or < 10:00 minutes for all assigned units	Confine fire to area of origin Protect external exposures from fire/water damage Recovery time < 2:00:00 (two hours)			
Urban								
Cluster (UC)	Traffic Collision	Same	6 to 7	Same	Scene Safety and Command Extrication Patient treatment and packaging Transportation coordination Recovery time <60:00 minutes			
	Medical	Same	4 to 6	Same	ALS intervention within 8 minute of medical event			

Chart 2 - Suburban Area Staffing and Goals

Geo-Risk Area	Incident Type	Staffing	On-scene staffing	Travel Time	Goals			
	Fire	3 personnel for each unit, support units as needed	8 to 10	< 8:00 minutes for first arriving or < 12:00 minutes for all assigned units	Confine fire to area of origin Protect external exposures from fire/water damage Recovery time < 2:00:00 (two hours)			
			!					
Suburban Area (SA)	Traffic Collision	Same	6 to 7	Same	Scene Safety and Command Extrication Patient treatment and packaging Transportation coordination Recovery time <60:00 minutes			
	Medical	Same	4 to 6	Same	ALS intervention within 8 minutes of medical event			
** *	Fire	3 personnel for each unit, support units as needed	8 to 10	< 8:00 minutes for first arriving or < 12:00 minutes for all assigned units	Confine fire to area of origin Protect external exposures from fire/water damage Recovery time < 2:00:00 (two hours)			
				1				
Suburban Cluster (SC)	Traffic Collision	Same	5 to 6	Same	Scene Safety and Command Extrication Patient treatment and packaging Transportation coordination Recovery time <60:00 minutes			
	·.							
	Medical	Same	4 to 6	Same	BLS within 8 minutes, ALS within 10:00 minutes of medical event			

Chart 3 - Rural Area Staffing and Goals

Geo-Risk Area	Incident Type	Staffing	On-scene staffing	Travel Time	Goals				
	Fire	3 personnel for each unit		< 10:00 minutes for first arriving or < 15:00 minutes for all assigned units	Confine fire to building of origin Protect external exposures from fire/water damage Recovery time > 2:00:00 (two hours)				
			6 to 10						
Rural Area (RA)									
	Traffic Collision	Same	3 to 6	Same	Scene Safety Extrication Patient treatment and packaging Recovery time <60:00 minutes				
	Medical	Same	3	Same	BLS within 10 minutes, ALS within 15:00 minutes				
	Fire	3 personnel for each unit, staffed ladder company and support units if available	6 to 7	< 12:00 minutes for first arriving or < 18:00 minutes for all assigned units	Confine fire to building of origin Protect external exposures from fire/water damage Recovery time > 2:00:00 (two hours)				
Rural Cluster									
(RC)	Traffic Collision	Same	3 to 4	Same	Extrication Patient treatment and packaging				
	Medical	Same	3	Same	BLS within 12 minutes, ALS within 18:00 minutes				

Chart 4 - Wilderness Area Staffing and Goals

GeoCoded Area	Incident Type	Staffing	On-scene staffing	Travel Time	Goals			
Wilderness	Residenti al Fire	2 personnel for each unit, staffed ladder company and support units	2 to 6	< 20:00 minutes for first arriving or < 30:00 minutes for all assigned units for career staffing or >30:00 minutes for Paid Call	Prevent or limit the spread of fire into the wildland interface or forest areas. Initiate command structure for fires expected to advance beyond the initial attack sequence.			
Area (WA)								
	Traffic Collision	Same	3 to 4	Same	Simple Extrication Patient treatment and transportation			
	Medical	Same	3	Same	BLS within 20:00 minutes, ALS within 45:00 minutes			

Comparison of Current Levels and Proposed Recommendations

The following Improvement District's list shows fire station and unit, risk area, current staffing, recommended staffing, and any change comments. It should be noted that some communities have been moved up to the next higher risk area due to specific concerns within the area. These concerns may be a major transportation corridor, a recreational venue, or a unique community hazard. The charts do not reflect any future fire stations currently under consideration (Valley Division) and their staffing requirements although the same measurement criteria would apply. Additionally, the charts only reflect the *fire suppression*, or field, functions and not those of support functions, which include administration, human resources, business and finance, vehicle services, community safety, MIS, and supply services.

Chart 5 - Improvement Districts Evaluation

Valley Improvement District	Risk Class	Status	Duty Staffing	Indicated	Change
Devore					
Engine 2	SC	Career/Lt	2	3	Add Career Eng Upgrade Lt to Career FF/PM
San Antonio					
Engine 12	SC	Career/Lt	2	3	Add Career Eng Upgrade Lt to Career FF/PM
Grand Terrace Engine 23	UC	Career/Lt	2	3	Add Career Eng Upgrade Lt to Career FF/PM
Mentone				:	
Engine 9	SC	Career/Lt	2	3	Add Career Eng Upgrade Lt to Career FF/PM
Fontana					
Medic Engine 71	UA	Career	3	4	Add FF/PM
Medic Squad 71	UA	Career	2	2	No Change
Medic Engine 72	UA	Career	3	4	Add FF/PM
Medic Engine 73	UA	Career	4	4	No Change
Medic Engine 74	UA	Career	4	4	No Change
Medic Truck 77	UA	Career	4	4	No Change
Medic Truck 78 Muscoy	UA	Career	4	4	No Change
Engine 75	SC	Career	3	3	Convert to PM
Bloomington					
Medic Engine 76 Lytle Creek	UC	Career	3	4	Add FF/PM
Engine 20	RC	PCF	Varies		PCF Seasonal Staffing
Mt. Baldy Engine 200	RC	PCF	Varies		PCF Seasonal Staffing
Oak Glen					
Engine 39	RC	PCF	Contract		No Change

San Bernardino County Consolidated Fire District AFCO-Reorganization Proposal PLAN FOR SERVICES

Mountain Improvement District	Risk Class	Status	Duty Staffing	Indicated	Change
Arrowhead					
Engine 91	SC	Career	3	3	Upgrade FF to FF/PM
Medic Amb 91	SC	Career/Lt	2	2	Upgrade Lt Driver to Career FF
Medic Engine 92	SC	Career	3	3	No Change
Engine 94	SC	Career	2	3	Add FF/PM
Medic Amb 94	SC	Career/Lt	2	2	Upgrade Lt Driver to Career FF
Fawnskin					
Medic Engine 49	RC	Career/Lt	2	3	Add Career Eng
Medic Amb 49	RC	Cross-staffed w/ ME-49 crew		-	No Change
Green Valley					
Engine 129	RC	PCF	Varies		PCF Seasonal Staffing
Angeles Oaks					
Engine 15	RC	PCF	Varies		PCF Seasonal Staffing
Forest Falls					
Engine 128	RC	PCF	Varies		PCF Seasonal Staffing

San Bernardino County Consolidated Fire District AFCO-Reorganization Proposal PLAN FOR SERVICES

0 4 B		W		PLAN FOR SERVICES	
South Desert Improvement District	Risk Class	Status	Duty Staffing	Indicated	Change
Yucca Valley					
Medic Engine		_			
121	SA	Career	3	3	No Change
Mandia Amb 404	0.4			_	Upgrade Lt Driver
Medic Amb 121 Medic Engine	SA	Career/Lt	2	2	to Career FF
122	SA	Career	2	3	Add FF/PM
					Upgrade Lt Driver
Medic Amb 122	SA	Career/Lt	2	2	to Career FF
Joshua Tree					
Engine 36	SA	Career/Lt	2	3	Add Career Eng Upgrade Lt to Career FF/PM
Engine 35	RA	PCF	Varies		No Change
Landers					
Engine 19	RA	PCF	Varies		PCF Seasonal Staffing
Pioneertown					
Engine 38	RA	PCF	Varies		No Change
Johnson Valley					
Utility 43	RA	Comm Vol	Varies		No Change
Copper Mtn Mesa					
Utility 44	RA	Comm Vol	Varies		No Change
Wonder Valley					
Engine 119	RAWA	PCF	1	2	Career PM Capt & LT/FF
Park Moabi					
Engine 34	RC	PCF	Varies		No Change
Havasu Landing					
.	50444			_	Career PM Capt &
Engine 118	RC/WA	PCF	Varies	2	LT/FF
Big River					Career PM Capt &
Engine 17	RC/WA	PCF	Varies	2	LT/FF
Parker Strip					
Engine 21	RC	PCF	Varies	2	Career PM Capt & LT/FF
Parker Dam	7.0	1 01	Varios	<u>-</u>	21/11
Engine 42	RC	PCF	Varies		No Change
Black Meadow	7.0	FOF	valles		140 Offatige
Engine 55	RC	PCF	Varies		No Change
Engine 55	ΛU	FUF	varies		INO Change

North Desert Improvement District	Risk Class	Status	Duty Staffing	Indicated	Change
Wrightwood				·	
Engine 101	SC	Career	1	3	Add Career Eng & FF/PM
Medic Amb 101	sc	Career/Lt	2	2	Upgrade LT Driver to Career
Phelan, Pinion Hills					
Engine 102	SA	PCF	2	2	PCF Seasonal Staffing
Engine 103	SA	Career/LT	2	3	Add Career Eng & FF/PM
Medic Amb 103	SA	Limited Term	2	2	Upgrade LT"s to Career FF & FF/PM
El Mirage				,	
Engine 11	RA	PCF	Varies		No Change
Baldy Mesa Engine 16	SA	PCF	Varies		PCF Seasonal Staffing
Oak Hills					
Engine 40	SA	PCF	2	3	Upgrade PCF to Capt, Eng, FF/PM
Summit Valley					
Engine 48	RA	PCF	Varies		PCF Seasonal Staffing
Mt. View					
Engine 37	SC	PCF	2	3	Upgrade PCF to Capt, Eng, FF/PM
Helendale					
Engine 4	sc	PCF	2	3	Upgrade PCF to Capt, Eng, FF/PM
Spring Valley					
Engine 22	sc	PCF	2	3	Upgrade PCF to Capt, Eng, FF/PM
Lucerne					
Engine 111	sc	Career	1	3	Add Career Eng & FF/PM
Medic Amb 111	sc	Career/Lt	2	2	Upgrade Lt Driver to Career
Harvard					
Engine 46	RC/WA	PCF	2	4	Upgrade PCF to Capt, Eng, FF/PM & Lt/FF

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				FLAIT	OR SERVICES
Baker				in the a "Marie" on the makes "a marie to a par	
Engine 53	RC/WA	PCF	2	4	Upgrade PCF to Capt, Eng, FF/PM & Lt/FF
Brush Patrol 53	RC/WA	PCF	1	2	Upgrade PCF to Career FF & FF/PM
Hinkley					
Engine 125	RC/WA	PCF	Varies	2	Career PM Capt & Lt/FF
Trona					
Engine 126/127	RC/WA	PCF	Varies	2	Career PM Capt & Lt/FF
Ambulance 127	RC/WA	PCF	2	2	Upgrade PCF to Career FF & FF/PM
Contract Cities Overview					
Adelanto					
Medic Engine 321	SA	Career/Lt	3	3	Upgrade Lt to Engineer
Medic Engine 322	SA	Career/Lt	3	3	Upgrade Lt to Engineer
Hesperia					
Medic Engine 301	UA	Career	3	4	Add FF
Medic Amb 301	UA	Career/Lt	2	2	Upgrade Lt Driver to Career FF
Medic Engine 302	UA	Career	3	4	Add FF
Medic Amb 302	UA	Career/Lt	2	2	Upgrade Lt Driver to Career FF
Medic Truck 304	UA	Career	3	4	Add FF
Needles					1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1
Engine 31	UC/WA	PCF	3	4	Upgrade PCF to Capt, Eng, FF/PM & Lt/FF
Brush Patrol 31	UC/WA	PCF	Varies	2	Career FF & FF/PM

5.3 An identification of any improvement or upgrading of structures, roads, water and sewer facilities, other infrastructure, or other conditions the affected agency would impose upon the affected territory.

The proposed action is a general reorganization of existing services and service levels. The County Fire Department currently serves all the areas proposed for inclusion in the reorganization. Any infrastructure "upgrading" will be limited to localized general impacts associated with the construction of future fire service facilities such as fire stations, administrative centers, and support facilities.

5.4 The estimated cost of extending the service and a description of how the service or required improvement will be financed. A discussion of the sufficiency of revenues for anticipated service extensions and operations is also required.

The following pages provide an overview of the existing and proposed financial aspects as it relates to the reorganization of the San Bernardino County Consolidated Fire District.

A. BUDGETING

Current

There are twenty-seven (27) fire districts and five (5) ambulance areas operated by County Fire and each of these CSA's, Fire Protection District's, or Ambulance Areas has an operating budget. The budgets are developed by the County Fire Fiscal Services Division, reviewed by PSSG Administration, and presented annually to the Board of Supervisors for adoption. For FY 2004/05, the Board adopted Fire District budgets that total \$86,920,113.

The budgetary appropriations are developed on the basis of a combination of direct and distributed operating expenses. For instance, the CSA 70 Fire district budget incurs direct costs for all fire suppression personnel, and other administrative functions, which are in turn distributed to all applicable fire district budgets based on an allocation formula. The thirty-two (32) budgets include capital and other operating expense provisions that are necessary to maintain the existing service levels.

The budgetary revenues are developed on the basis of projected ad valorem property taxes, special taxes, current service revenues, rent/lease revenues, and grant funding that collectively fund the district operations.

Proposed

Based on the reorganization proposal, the number of budgets would be consolidated from thirty-two (32) to twelve (12) as follows: one (1) new SBCFPD budget, four (4) new Regional Improvement District budgets, and seven (7) Special Tax Improvement District budgets. Essentially, the existing budgets would either be folded into the newly created regional budgets based on geographical location or established as a separate Special Tax Improvement District budget. All budgets would continue to be developed by the County Fire Fiscal Services Division, reviewed by PSSG, and presented to the Board for annual adoption.

The current budget development methodology would apply, as the budgets would continue to be based on direct and distributed operating expenses. The budgets would also continue to include capital and other operating expense

provisions that are necessary to maintain the existing service levels. Likewise, the same budget development methodology would apply to the types of revenues that would be budgeted within the new District, Improvement District, or special tax funded budgets.

Attachment "A" presents the estimated FY 2005/06 budgets. These budgets are provided only as a guide to show how the current thirty-two (32) budgets would be consolidated into twelve (12) newly proposed budgets.

B. SPECIAL TAX IMPROVEMENT DISTRICTS

Current

There are seven (7) special tax areas/zones within the County Fire Department that fund all or portions of fire or paramedic services. Four (4) of these provide fire services and three (3) provide paramedic services, each within their respective boundaries. The following chart outlines each special tax area/zone, number of parcels, assessment amount and approximate annual special tax revenue collected in FY 2004/05, except for Wonder Valley which is a FY 2005/06 estimate (This special tax area/zone was established by the Board of Supervisors in June of 2005):

District Name	Total Parcel Count @ 9/28/04	Residential Assessment (Amt/parcel)	Commercial Assessment (Amt/parcel)	Est. FY 04/05 Assessment Revenue	Proposed New Titles
CSA 30 - Red Mountain (Fire)	66	\$100	\$0	\$6,600	FP1-Red Mountain
CSA 38 Impr. Zone L - Highland (Paramedic)	4,747	\$19	\$38	\$120,677	PM2- Highland
CSA 38 Impr. Zone M - Yucaipa (Paramedic)	193	\$24	\$35	\$5,555	PM3- Yucaipa
CSA 38 Impr. Zone N - El Mirage (Fire)	3,660	\$9	\$0	\$32,940	FP3- El Mirage
CSA 70 Impr. Zone FP 1 - Windy Acres (Fire)	112	\$60	\$0	\$6,720	FP2- Windy Acres
CSA 70 Impr. Zone M - Wonder Valley (Fire)	4000	\$30	\$30	\$120,000	FP4- Wonder Valley
CSA 70 Impr. Zone PM 1 - Lake Arrowhead (Paramedic)	18,714	\$17	\$0	\$318,138	PM1-Lake Arrowhead

The special taxes were initially approved by a majority of the voters within each area/zone and are subject to annual renewal by the Board of Supervisors. These seven (7) affected areas/zones each have a budget that is developed by County

Fire, reviewed by PSSG, and adopted annually by the Board of Supervisors as part of the collective thirty-two (32) County Fire budgets.

Proposed

The seven (7) newly created special tax improvement district's would continue to fund services in a manner consistent with the current practice; however, would be assigned new budget unit titles and classified as separate improvement district budgets. Special tax revenues would continue to be received in a similar fashion within these existing budgets and payment would be made to the Regional Improvement District to provide the services. Please refer to the previous chart that contains a column entitled "Proposed New Titles", that reflects the new budget unit titles. Also, please refer to the seven (7) special tax budgets, which are presented within Attachment A, for a description of the services provided and special tax levels that are utilized to finance the cost of those services.

If the reorganization proposal is approved, the service boundaries for these seven (7) newly created special tax funded districts would remain the same as currently configured and would be budgeted individually to ensure special tax accountability.

C. CSA 70 PROPERTY TAX REVENUES

Current

The CSA 70 operating budget receives approximately \$5.2 million annually in ad valorem property tax revenues that are derived from unincorporated areas within the County. These tax revenues are intended to finance County Fire administration, as well as countywide fire services that include the Office of Emergency Services, the Office of Fire Marshal, and Fire Warden responsibilities.

These taxes are transferred automatically to the CSA 70 operating budget by the County Auditor/Controller-Recorder every December and April.

Proposed

Upon approval of the reorganization, the County Auditor/Controller-Recorder would be directed to transfer all CSA 70 ad valorem property tax revenues to a pre-determined budget within the County Of San Bernardino's general fund. This budget (i.e. general fund – Fire Warden) would be established for the purpose of receiving all CSA 70 property tax revenues along with General Fund revenue allocated to specific department operations and programs (i.e. Administration, Office of Emergency Services, Fire Warden responsibilities, and Fire Prevention and Planning), which would in turn be transferred to the annual SBCFPD budget.

D. OTHER FUNDING STREAMS

Current

The thirty-two (32) budgets contain provisions for other funding streams (other than property tax revenues) that include grants, current services, and use of money.

Grants- The majority of grant funding flows through the CSA 70 operating budget and are received from some of the following sources: Homeland Security (Federal), Office of Traffic Safety (State), National Resource Conservation Service (Federal), California Department of Forestry (State), the United States Forest Service (Federal), and the Federal Emergency Management Association (Federal). These grants are generally one-time in nature and the use of funds is designated for specific purposes. The grants generally fund equipment purchases, community safety programs, fuel reduction programs, and disaster planning. The grants contain varying percentages of matches, both in-kind and hard-dollar matching expenses. The funding amounts can range from \$10,000 to \$70 million.

<u>Current Services</u>- Ambulance service revenues are incorporated within five (5) ambulance budgets and represent reimbursement, in accordance with the applicable fee ordinances, for medical transportation services rendered.

Cost recovery revenues are incorporated within all District budgets. These revenues are the result of reimbursement that is sought for negligent acts committed by citizens that necessitate fire response services (i.e. hazardous materials, drunk drivers, arson).

Permit fees are incorporated within the CSA 70 budget for fire inspections and plan reviews that are performed by the Office of the Fire Marshal.

Contract fire service revenues are incorporated within the CSA 38 and CSA 70 budgets. These revenues fund contract fire suppression services that are provided by County Fire to the following three (3) city jurisdictions: Hesperia (CSA 70), Adelanto (CSA 38), and Needles (CSA38).

<u>Use of Monies</u>- Most of the thirty-two (32) budgets are impacted by this funding stream, although it represents minimal funding. These revenues are derived from rents/leases and concessions, and interest earned from money on deposit.

Proposed

The funding streams previously described would all continue to be received; however, would not flow into all of the district budgets as they currently exist. A brief explanation is listed below:

Grants: All grants would be obtained through the SBCFPD

Current Services:

- > Ambulance Revenue would be collected and assigned in each Improvement District
- Cost Recovery would be collected and assigned in each Improvement District.
- Permit Fees will be collected and assigned to SBCFPD
- Contract Fire Services will be collected and expended through SBCFPD

<u>Use of Monies:</u> All interest, rent and leases will be collected and obtained in each Improvement District.

CSA 70 revenues will be directed into a newly created SBCFPD budget and funding streams that flow into the other existing district budgets would subsequently be directed into the newly created corresponding Improvement District budgets.

E. AD VALOREM PROPERTY TAXES

Current

Ad valorem property taxes, the largest revenue source category for County Fire, flow directly into twenty-one (21) of the thirty-two (32) existing budgets. Each affected district receives tax revenues that are determined by a formula where a tax allocation percentage is applied to 1% of the assessed value for property located within the district boundaries. The property tax allocation percentages for each district have been previously established and have evolved over time.

Property tax revenue is transferred to the pertinent district budgets twice a year by the County Auditor/Controller-Recorder (December and April).

Proposed

The ad valorem property tax revenues previously described would all continue to be received; however, would not flow into all of the district budgets as they currently exist. CSA 70 tax revenues would be directed into the County Of San Bernardino's general fund and transferred to the newly created SBCFPD budget. Tax revenues that flow into the other existing budgets would subsequently be directed into the newly created corresponding Improvement District budgets. The reorganization process is not expected to impact the property tax allocation percentages that are currently in place.

A further detailed listing of new budget units to be used, thus directing ad valorem property tax revenues to the newly created budget units, would be

furnished to the Auditor/Controller-Recorder subsequent to LAFCO's approval of the reorganization.

F. RESERVES

Current

County Fire currently manages and maintains accountability for two (2) operating reserve funds: one (1) reserve for the purpose of setting aside funding to satisfy termination benefit expenses, and one (1) reserve to set aside funding for future equipment replacement. Funds are transferred to these reserves from individual district operating budgets based on the ability of the districts to set aside funds for these purposes. Termination Benefit Reserve funds are transferred to participating district operating budgets that experience termination benefit payouts to help mitigate those unbudgeted liabilities. Capital Replacement Reserves are transferred to participating district operating budgets to help finance the replacement of equipment, apparatus, and vehicles.

Reserve Title	Fund No.	Purpose of Fund		
Termination Benefit Reserve	SKL-106	Set-aside funding for termination benefit payouts.		
Capital Replacement Reserve	SKK-106	Set-aside funding for replacement of apparatus, equipment, and vehicles.		
Dead Tree Hazard Abatement Revolving Fund	SLH-106	\$1 Million Revolving Fund was established by the BOS on 6/10/03 to fund initial dead tree removal efforts in the mountains, with the intention of eventual reimbursement by non-compliant property owners that were issued Fire Marshal notices/citations.		

Proposed

The Termination Benefit Reserve and Capital Replacement Reserve funds would continue to be maintained and managed as aggregate separate funds by County Fire. Each Improvement District operating budget would continue to contribute annually to these two (2) reserve funds, based on the ability of the districts to set aside funds for these purposes. Termination Benefit Reserve funds would be used for the pay out of all retiring suppression employees with a repayment of the fund based number of employees assigned to each Improvement District. All other retiring employees would be paid for out of the budget that they are assigned to. Each Improvement District's Capital Replacement Reserves would be transferred to its Improvement District operating budget to help finance the

San Bernardino County Consolidated Fire District AFCO-Reorganization Proposal PLAN FOR SERVICES

replacement of equipment, apparatus, and vehicles as needed. Shown below is the requested placement of funds for each reserve account.

Reserve Title	District	Fund Amount	Action Request
	C. D		
Termination Ber	ielit Reserve		
	CSA 29 - Lucerne Valley	\$40,000	
	CSA 56 - Wrightwood	\$234,506	
	Central Valley FPD Lake Arrowhead FPD	\$862,500	
		\$141,265 \$73,015	
	Yucca Valley FPD CSA 38	\$73,915 \$96,630	
	CSA 70	\$405,160	
	CSA 70	\$403,100	Total Termination Benefit
		\$1,853,976	Reserve transferred to SBCFPD
Capital Replacei	ment Reserve		
	CSA 70	\$614,364	
		\$614,364	Total Capital Replacement Reserve transferred to SBCFPD
	Central Valley FPD	\$2,178,160	
	CSA 38 - Allocated	\$14,850	
		\$2,193,010	Total Capital Replacement Reserve transferred to SBCFPD -VID
	Arrowhead FPD	\$817,734	
	Arrowhead FPD - Ambulance	\$250,000	
	Forest Falls FPD	\$98,162	
	CSA 79 - Green Valley Lake Fire	\$0	
	CSA 53B - Fawnskin Fire	\$40,000	
	CSA 38 - Allocated	\$2,200	
		\$1,208,096	Total Capital Replacement Reserve transferred to SBCFPD -MID

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	CSA 29 - Lucerne Valley Fire	\$24,922	
	CSA 29 - Lucerne Valley Amb	\$84,423	
	CSA 56 - Wrightwood Fire	\$334,427	
	CSA 56 - Wrightwood Ambulance	\$79,998	
	CSA 56 FP1 - Pinion Hills Fire	\$40,000	
	CSA 82 SV1 - Searles Valley Fire	\$39,045	
	CSA 82 SV1 - Searles Valley Amb	\$60,000	
	CSA 38 - Allocated	\$25,300	
		\$688,115	Total Capital Replacement Reserve transferred to SBCFPD -NDID
	Yucca Valley FPD	225 000	
	Yucca Valley FPD - Ambulance	\$25,000 \$42,584	
	CSA 70 M - Wonder Valley Fire	\$10,000	
	CSA 70 HL - Havasu Landing Fire	\$0	
	CSA 38 - Zone J	\$120,000	
	CSA 38 - Allocated	\$12,650	
		\$210,234	Total Capital Replacement Reserve transferred to SBCFPD -SDID
	CSA 30 Red Mtn Fire	\$0	Transfer to SBCFPD FP1
	CSA 70 FP1 - Windy Acres Fire	\$85,000	Transfer to SBCFPD FP2
	CSA 38 Zone N - El Mirage Fire	\$140,000	Transfer to SBCFPD FP3
	CSA 70 M - Wonder Valley Fire	\$0	Transfer to SBCFPD FP4
	CSA 70 PM1 - Arrowhead PM	\$0	Transfer to SBCFPD PM1
	CSA 38 Zone L - Highland PM	\$0	Transfer to SBCFPD PM2
	CSA 38 Zone M - Yucaipa PM	\$0	Transfer to SBCFPD PM3
Dead Tree Hazar	rd Abatement Revolving Fund		
	CSA 70	\$1,037,036	Funds to remain to County GF

G. CAPITAL IMPROVEMENT PROJECTS (CIP)

Current

The FY 2004/05 County Fire Capital Improvement Projects, as approved by the Board of Supervisors and presented in the CIP section of the County Fire budget book, specified a total of fifteen (15) projects that were planned to either commence or be completed during the fiscal year. The projects ranged in size from that of performing minor repairs to a fire station exterior, to that of constructing a new fire station, and vary in project type from year to year. These projects are related to improvements within individual fire districts, and are generally financed by the corresponding operating fire district budgets through the use of grant funding, ECD project funding, and operating budget funding.

Proposed

County Fire would still continue to plan and budget for CIP projects; however, they would be grouped and categorized within the newly created Improvement District budgets, and presented as such in the CIP section of the County Fire Budget book. Financing sources would continue to originate from the individual Improvement Districts, grants, and ECD, as made available.

H. INSURANCE

Current

The San Bernardino County Consolidated Fire District is a member of the Special District's Risk Management JPA. This JPA covers worker's compensation, auto and facilities liability and errors omission coverage. The fund is self-funded and solvent with no major claims ending at this time.

Proposed

The County Consolidated Fire District is proposing to continue its membership within the current JPA with cost allocated to SBCFPD and each Improvement District for all risk coverage required. An amendment to the JPA will be processed following LAFCO approval.

I. GENERAL FUND SUPPORT

Current

Historically, the Board has approved the use of General Fund contingencies for one-time uses (i.e. equipment purchases and extra help staffing), as well as to subsidize on-going fire services. These funds are transferred annually from the County General Fund to the CSA 38 and CSA 70 operating budgets to finance the related programmatic expenses.

The Board approved the use of on-going County General Fund contingencies in the amount of \$3,107,248 for FY 2004/05 as of March 2005. The following chart outlines the amount of funding and corresponding specified purposes for the FY 2004/05 on-going base as of March 2005:

General Fund Subsidy Purpose (On-Going)	FY 2005-06 YTD Base @ March 2005
CSA 70:	
Office of Emergency Services - Disaster Prep. and Mgmt	\$710,844
Replacement of aging fire apparatus	\$167,709
MOU Subsidy (Current MOU expires 12/31/05)	\$1,074,000
Planning & Engineering Workload Adj's – Fire Marshal Subtotal	\$300,000 \$2,252,553
CSA 38:	
Unfunded Area - Fire response to areas with no tax base	\$228,567
MOU Subsidy (Prior MOU on-going)	\$430,832
Spring Valley Lake - Additional Staffing	\$150,000
Oak Hills - Additional Staffing	\$50,000
Baker - Fire Service Operations Subtotal	\$200,000 \$1,059,399
Total General Fund Subsidy Amounts	\$3,311,952

Proposed

As the Board continues to approve new and on-going General Fund contingency uses, this funding would subsequently be transferred to the appropriate new district operating budgets. The following chart outlines the amount of funding and corresponding specified purpose for the FY 2004/05 on-going base as of March 2005, which would be allocated to the new districts:

(On-Going) San Bernardino County Fire Protection District: Office of Emergency Services - Disaster Prep. and Mgmt Planning & Engineering Workload Adj's - Fire Marshal Replacement of aging fire apparatus Sub-total	\$710,844 \$300,000 \$167,709
San Bernardino County Fire Protection District: Office of Emergency Services - Disaster Prep. and Mgmt Planning & Engineering Workload Adj's - Fire Marshal Replacement of aging fire apparatus Sub-total	\$300,000
Office of Emergency Services - Disaster Prep. and Mgmt Planning & Engineering Workload Adj's - Fire Marshal Replacement of aging fire apparatus Sub-total	\$300,000
Office of Emergency Services - Disaster Prep. and Mgmt Planning & Engineering Workload Adj's - Fire Marshal Replacement of aging fire apparatus Sub-total	\$300,000
Planning & Engineering Workload Adj's - Fire Marshal Replacement of aging fire apparatus Sub-total	\$300,000
Replacement of aging fire apparatus Sub-total	
Sub-total	
Valley Improvement District	\$1,178,553
MOU Subsidy (Funds for specific station to be assigned to that Regional Improvement District)	\$191,481
MOU Subsidy (Funds for specific station to be assigned to that Regional Improvement District)	\$191,350
Sub-total	\$382,831
Mountain Improvement District	
MOU Subsidy (Funds for specific station to be assigned to that Regional Improvement District)	\$47,870
MOU Subsidy (Funds for specific station to be assigned to that Regional Improvement District)	\$53,685
Sub-total	\$101,555
North Desert Improvement District	
MOU Subsidy (Funds for specific station to be assigned to that Regional Improvement District)	\$143,611
MOU Subsidy (Funds for specific station to be assigned to that Regional Improvement District)	\$363,285
Unfunded Area - Fire response to areas with no tax base	\$228,567
Spring Valley Lake - Additional Staffing	\$150,000
Oak Hills - Additional Staffing	\$50,000
Baker - Fire Service Operations	\$200,000
Sub-total	\$1,135,46 3
South Desert Improvement District	
MOU Subsidy (Funds for specific station to be assigned to that Regional Improvement District)	\$47,870
MOU Subsidy (Funds for specific station to be assigned to that Regional Improvement District)	\$465,680
Sub-total	\$513,550
Total General Fund Subsidy Amounts	\$3,311,952

5.5 An indication of whether the annexing territory is, or will be, proposed for inclusion within an existing or proposed improvement zone/district, redevelopment area, assessment district, or community facilities district.

Yes. The proposed action is a structural reorganization of existing services and service levels. However, to accomplish this, the Yucca Valley Fire Protection District will annex the current CSA's and Fire Protection Districts that are managed by the San Bernardino County Consolidated Fire District. Within the 27 Districts managed by the San Bernardino County Consolidated Fire District, there are Redevelopment Areas (RDA), Community Facilities Districts (CFD) and Special Tax areas/zones. The proposal for the RDA's, and CFD's is to maintain the same conditions of the Agreement or relationship with an amendment to reflect the organizational name change to continue the obligation. The Special Tax Improvement District's will be maintained as a separate legal entity, with its own budget and accounting of revenue and payment to the San Bernardino County Consolidated Fire District for services provided

In addition to these agreements or relationships, the Yucca Valley Fire Protection District (to be renamed to the San Bernardino County Fire Protection District) shall function under Division 2.5 of the Health Safety Code for the provision of emergency medical services and shall provide ambulance services within its 201 service areas or other areas as authorized by the local EMS Agency (Inland Counties Emergency Medical Agency) and its governing board.

5.6 If retail service is to be provided through this change, provide a description of the timely availability of water for projected needed within the area based on factors identified in Government Code Section 65352.5 (as required by Government Code Section 56668(k)).

This question is non-applicable.